Research
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Paper

Disagreement about Inflation Expectations

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Abstract

Average and median measures of inflation expectations can disguise substantial disagreement in expectations. Disagreement in expectations has important implications for anchoring of inflation expectations and central bank credibility. We use individual response data from five survey measures of inflation expectations to document five features of disagreement about inflation expectations in Australia: (1) there has been a decline in disagreement since the introduction of inflation targeting, except among consumers; (2) disagreement responds little to most macroeconomic news surprises; (3) disagreement among consumers is much larger than among professional forecasters; (4) disagreement and the mean level of inflation expectations co-move for consumers but not professional forecasters; (5) there appear to be persistent differences in consumer inflation expectations across different demographic groups. For professional forecasters, the reduction in the overall level of disagreement and unresponsiveness of disagreement to most macroeconomic news surprises is consistent with well-anchored inflation expectations.

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1.   Introduction

Inflation expectations play a central role in modern monetary economics. Reflecting the importance of inflation expectations to monetary policymaking, there is a large literature studying their behaviour. Much of the literature has focused on understanding how expectations are formed and adjust: Are expectations rational? How do expectations adjust in response to changes in monetary policy regimes? However, there is comparatively little work studying the behaviour of *disagreement* about inflation expectations.[1] In part, this reflects the absence of a role for different beliefs in most macroeconomic models.

Understanding the behaviour of disagreement is of interest to a central bank for a few reasons. First, the welfare costs of inflation are often thought to arise not from the level of inflation *per se*, but rather uncertainty about future inflation (Friedman 1977). An important justification for targeting a low level of inflation is that it is more likely to be associated with more predictable inflation (Ball (1992) provides a theoretical model linking the level of inflation to inflation uncertainty). More dispersed expectations are likely to be indicative of larger average absolute forecast errors, and so higher costs from inflation uncertainty.

Second, less disagreement might indicate better anchoring of expectations. In particular, disagreement might reflect different beliefs about trend inflation, possibly arising from different perceptions of the credibility of the central bank's inflation target. Previous research has found that inflation expectations tend to be less dispersed in economies that have inflation-targeting central banks, consistent with there being a link between disagreement and inflation credibility (Capistrán and Ramos-Francia 2010).

Third, the behaviour of disagreement can help discriminate between different models of expectations formation. In particular, dispersed expectations can result from costly, and therefore infrequent, processing of information among agents, or uncertainty about the structure of the economy. Models incorporating disagreement can explain some empirical regularities that representative agent models cannot. For example, models featuring disagreement can explain the delayed response of inflation and output to monetary policy shocks, whereas the benchmark New-Keynesian Phillips curve, which features no disagreement among agents, cannot (Mankiw and Reis 2002; Woodford 2003; Mackowiak and Wiederholt 2009). This makes it important to document the extent of disagreement and to understand its behaviour.

This paper examines key stylised facts about disagreement surrounding inflation expectations in Australia. In doing so, we employ several novel datasets. In particular, we use individual response data from five different surveys: two of market economists, one of union representatives, one of consumers, and a survey by *The Age* newspaper that is a mix of mostly professional forecasters from financial markets, unions and academia. For the consumer measure, we use a new method to identify the underlying distribution, separate from noise introduced by infeasible and clustered responses. We do not have survey data on expectations for managers involved in pricing decisions,

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[1] For the United States, Mankiw, Reis and Wolfers (2004) is a notable exception. More recently, Andrade *et al* (2014) analyse the term structure of disagreement for inflation, GDP growth, and the federal funds rate. For Australia, Brischetto and de Brouwer (1999) document differences in mean consumer inflation expectations by demographic characteristics among respondents to the Melbourne Institute survey of households' inflation expectations.

but Kumar *et al* (2015) provide evidence from New Zealand that expectations of managers closely resemble those of consumers.

From an inflation forecasting perspective, the expectations of professional forecasters such as market economists might be most relevant, because professionals put significant resources into understanding the likely trajectory of inflation. But consumer and union measures may provide information on the expectations embedded in wage negotiations, and thereby influence the trend rate of inflation.

The empirical analysis addresses two key questions. First, we examine whether historical disagreement provides some clues as to how agents form their expectations. There are several prominent models of expectations formation that help us understand how disagreement in expectations can arise. Under the benchmark assumption used in most macroeconomic models – full information and rational expectations – there is no disagreement. However, disagreement can occur in models relaxing the assumption of full information. The sticky-information model proposed by Mankiw and Reis (2002) assumes only a fraction of agents are attentive each period and so form updated expectations; disagreement occurs because agents update their expectations at different points in time. Noisy-information models assume agents observe fundamentals with errors, so generate disagreement because individuals observe different signals. Disagreement may also arise because of persistent differences in beliefs about the mean level of inflation. We interpret the behaviour of disagreement in light of these models, making inference about how expectations are formed.

In all, the behaviour of disagreement over time does not fit neatly within any particular model, although we do find evidence consistent with information rigidities. The extent of disagreement appears to respond little to most macroeconomic news surprises, although we do find some evidence that disagreement rises in response to surprise changes in GDP growth, and when current inflation deviates from the middle of the Reserve Bank of Australia's (RBA) 2–3 per cent target. There have been several episodes since the introduction of inflation targeting in which disagreement has risen noticeably among all groups of agents.

Second, we consider disagreement as an indicator of the anchoring of inflation expectations in Australia, both across time and agents. Provided inflation expectations are close to the target level on average, a lower level of disagreement indicates more firmly anchored inflation expectations. We document an approximate halving in disagreement about inflation expectations among respondents to *The Age*'s economic survey since the adoption of inflation targeting. We also find evidence of a decline in disagreement for both surveys of market economists, by about half relative to periods in the mid to late 1990s.

Consumers' inflation expectations generally appear much less anchored than those of professionals. The magnitude of disagreement among consumers is substantial – about five times that of professionals. A large majority of consumers expect inflation to lie outside of the RBA's target over time, with a sizeable fraction expecting inflation above 10 per cent. Unlike professionals, there is no evidence of a decline in disagreement since the introduction of inflation targeting. However, disagreement for consumer inflation expectations is estimated to co-move with the expected level of inflation, implying that disagreement among consumers may have declined since the 1980s when consumer inflation expectations were substantially higher;

unfortunately unit record data before 1995 are unavailable to test this implication. Finally, there are persistent differences in inflation expectations according to individuals' demographic characteristics, which indicate different perceptions of long-run inflation.

Part of the disagreement in consumer expectations appears to be due to a large share of uninformed (or misinformed) responses. Consistent with this, a notable feature of consumer inflation expectations is their sensitivity to petrol prices, which provides evidence of non-rationality. This also provides evidence against the sticky-information model of expectations, which assumes that the frequency of updating is time- rather than price-dependent.

The survey question, which asks consumers about changes in the prices of the things they buy, is another contributor to disagreement about consumer inflation expectations. Because price changes differ across goods, individual inflation experience depends on differences in spending patterns across consumers. However, we find that differences in individual inflation experience can account for only a small fraction of the disagreement about consumer inflation expectations.

2.   Why Does Disagreement Arise?

Before investigating the behaviour of disagreement in inflation expectations, we briefly summarise prominent models of expectations formation. This helps us understand how disagreement about expectations can arise, and generates predictions about its behaviour. Furthermore, because theoretical models make different *predictions* about the behaviour of forecast disagreement, we can use the *observed* behaviour of forecast disagreement to draw implications about the expectations formation process. We focus on four prominent models of expectations formation.

Full information rational expectations

The full information rational expectations (FIRE) model assumes that agents efficiently process all available information; forecasts are identical across agents, and thus there is no disagreement about expectations. Because the FIRE model incorporates no frictions, it is a stark description of reality. But the FIRE assumption underpins a wide range of macroeconomic models, and so provides a benchmark from which to gauge the predictions of richer models.

Sticky information

The sticky-information model assumes that information acquisition and processing requires costly effort (Reis 2006). Accordingly, agents only periodically update their forecasts. The sticky-information model retains the assumption of rational expectations; that is, agents are assumed to form forecasts consistent with rational expectations when updating their beliefs. Disagreement rises in response to a macroeconomic news surprise because at any point in time only a fraction of agents update their forecasts to incorporate the news (the models of Mankiw and Reis (2002) and Reis (2006) assume updating occurs at random intervals). Disagreement will tend to decay over time as the fraction of agents incorporating the news into their expectations increases, but providing the frequency of macroeconomic news surprises is high relative to the speed at which agents update their expectations (as is the case in most parameterisations of the model), there will be disagreement among agents at all times.

At a conceptual level, the sticky-information model provides a plausible description of consumer behaviour. Interpreted literally, the assumption that agents only periodically update their expectations is inconsistent with the behaviour of professional forecasters but, interpreting the information friction more broadly to reflect periodic or infrequent changes in model parameters and structural breaks, the sticky-information framework may nonetheless apply to professional forecasters.

Noisy information

Noisy-information models assume that agents filter noisy data to infer the true state of the economy (Lucas 1972; Sims 2003; Woodford 2003). In contrast to the sticky-information model, agents are assumed to update their forecasts continuously. A striking prediction of the baseline noisy-information model is that disagreement will not respond to macroeconomic news (Coibion and Gorodnichenko 2012). Although individual agents face signals with different idiosyncratic errors at any point in time, the precision of signals in the baseline noisy-information model is assumed to be uncorrelated with macroeconomic news shocks and the same across agents, in which case disagreement is constant over the business cycle. Coibion and Gorodnichenko (2012) show that the absence of a response of disagreement to macroeconomic news extends to richer noisy-information models featuring strategic interaction among forecasters (e.g. forecasters may not want to deviate too far from the average). But they show that the noisy-information model can generate an increase in disagreement in response to macroeconomic news if the precision of signals differs across agents.

Disagreement about means

Disagreement among agents may arise because of differences in beliefs about long-run means (Patton and Timmerman 2010). For example, agents may have different priors on the inflation credibility of a central bank, and so form different views about the expected level of inflation at short and long horizons. Because this type of disagreement does not reflect different information sets available to forecasters, disagreement does not respond to macroeconomic news surprises (Coibion and Gorodnichenko 2012).

This discussion is summarised in Table 1 below.

Table 1: Models of Expectations Formation and Response of Disagreement to Macroeconomic News

	Full information rational expectations	Sticky information	Noisy information[a]	Disagreement about means
Scope for disagreement	No	Yes	Yes	Yes
Response of disagreement to news		Increases	No	No
Long-run disagreement		No	No	Yes

Note: (a) Noisy-information models featuring heterogeneous precision of signals across agents predict an increase in disagreement in response to macroeconomic news (see Coibion and Gorodnichenko (2012))

3.   Data Sources

We use data from five separate surveys of inflation expectations, comprising different types of agents: the Consensus Economics survey and RBA survey, both of market economists; the Sydney University Workplace Research Centre survey of trade union officials (union survey); the Melbourne Institute Survey of Consumer Inflationary Expectations (consumer survey); and *The Age* Economic Survey, which comprises a mix of market economists, unions, and academics.

While the Melbourne Institute survey measure asks consumers about the 'prices of things you buy', the other measures are based on surveys of expectations of headline CPI inflation. The union survey is an exception, in which respondents were principally asked about their expectations for headline inflation, although at some points in time expectations for underlying inflation were recorded. The surveys also differ in their frequency, sample periods, and sample size, as reported in Table 2.

There are some limitations to the data. Ideally, we would examine the behaviour of disagreement at a range of horizons, with long-horizon disagreement potentially most informative about the degree of anchoring of inflation expectations. However, disaggregated survey data on long-horizon expectations are largely unavailable for Australia. A key exception is the union survey, for which inflation expectations are available at short- and medium-term horizons, corresponding to year-ahead inflation and inflation over the next 5 to 10 years.[2] Notably, the level of disagreement is similar and co-moves for both horizons (discussed in Section 4.1). This gives us greater confidence in the relevance of our findings regarding the anchoring of inflation expectations.

Table 2: Survey Details					
Respondent type	Survey organisation	Beginning of sample period	Frequency	Number of respondents	Surveyed inflation measure
Market economists	Consensus Economics	1990	Monthly	15–20	Headline CPI
Market economists	RBA	1993	Quarterly	10–20	Headline CPI
Unions	Sydney University Workplace Research Centre	1996	Quarterly	15–20	Mix of headline and underlying CPI
Consumers	Melbourne Institute of Applied Economic and Social Research	1995	Monthly	1 000–1 300	Change in 'prices of things you buy'
Mixed	*The Age*	1979	Semi-annual	18–42	Headline CPI

Notes: Unit record data for the Melbourne Institute survey are unavailable prior to 1995; *The Age* survey is conducted semi-annually, but we use data only from the end-of-year survey

Although we make use of individual response data to measure disagreement about inflation expectations, our data form repeated cross-sections rather than panel data. While we would ideally make use of panel data to isolate persistent versus transitory differences in expectations

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2   From the beginning of the sample until February 1997, the medium-term question referred to inflation 'through the rest of the 1990s' and between May 1997 and August 1998, the medium-term question referred to inflation 'through to 2000'. After August 1998, the question refers to inflation over the next 5 to 10 years.

between survey respondents, this is not possible for most survey measures. The consumer survey measure comprises a random sample of consumers each month, while the Consensus Economics, RBA, and union surveys record the survey participant's employer rather than the name of the survey respondent; turnover of respondents within surveyed organisations means we cannot track individuals through time. An exception is *The Age* survey, which does record the names of surveyed economists. Some individuals have participated in *The Age* survey for an extended period of time, but many have not. Because relatively few individuals can be tracked for an extended period of time, we do not make use of the panel aspect of these data.

Except for the Consensus Economics survey, respondents are asked to report inflation expectations for the year ahead. The Consensus Economics survey asks for inflation over calendar years, including the current year, and so the monthly series will include forecasts at horizons of between 6 and 17 months. Thus, disagreement about inflation expectations is mechanically lower in later months of each year because there are fewer unknown inflation outcomes. In our regressions, we include time dummy variables to remove this predictable variation in disagreement.

4. Descriptive Analysis

4.1 Professional and Union Surveys

Figures 1 and 2 plot the mean, range, and standard deviation of responses for each survey measure of inflation expectations, except for the consumer measure. The consumer measure has several unique features and is discussed in the next section. We present two measures of disagreement: the range of responses (highest minus lowest response in each survey), and the standard deviation of responses. We prefer the standard deviation measure because it is more robust to a single extreme survey response than the range, but in general the information conveyed by each measure is qualitatively similar.

The first notable feature of the data is a decline in the level of disagreement for each of the surveys during the 1990s, which supports the idea that inflation expectations have become better anchored. A reduction in disagreement is most evident in *The Age* survey, the only measure for which individual response data is available for the 1980s. The standard deviation of responses to *The Age* survey averaged around 0.9 per cent over the 1980s, compared to 0.4 per cent over the past decade. Some decline in the average level of disagreement is also apparent for the Consensus Economics measure, with the standard deviation of responses averaging around 0.6 per cent in the early 1990s – when inflation targeting was in its infancy – and around 0.2–0.3 per cent more recently.

Figure 1: Year-ahead Inflation Expectations

Professional survey measures
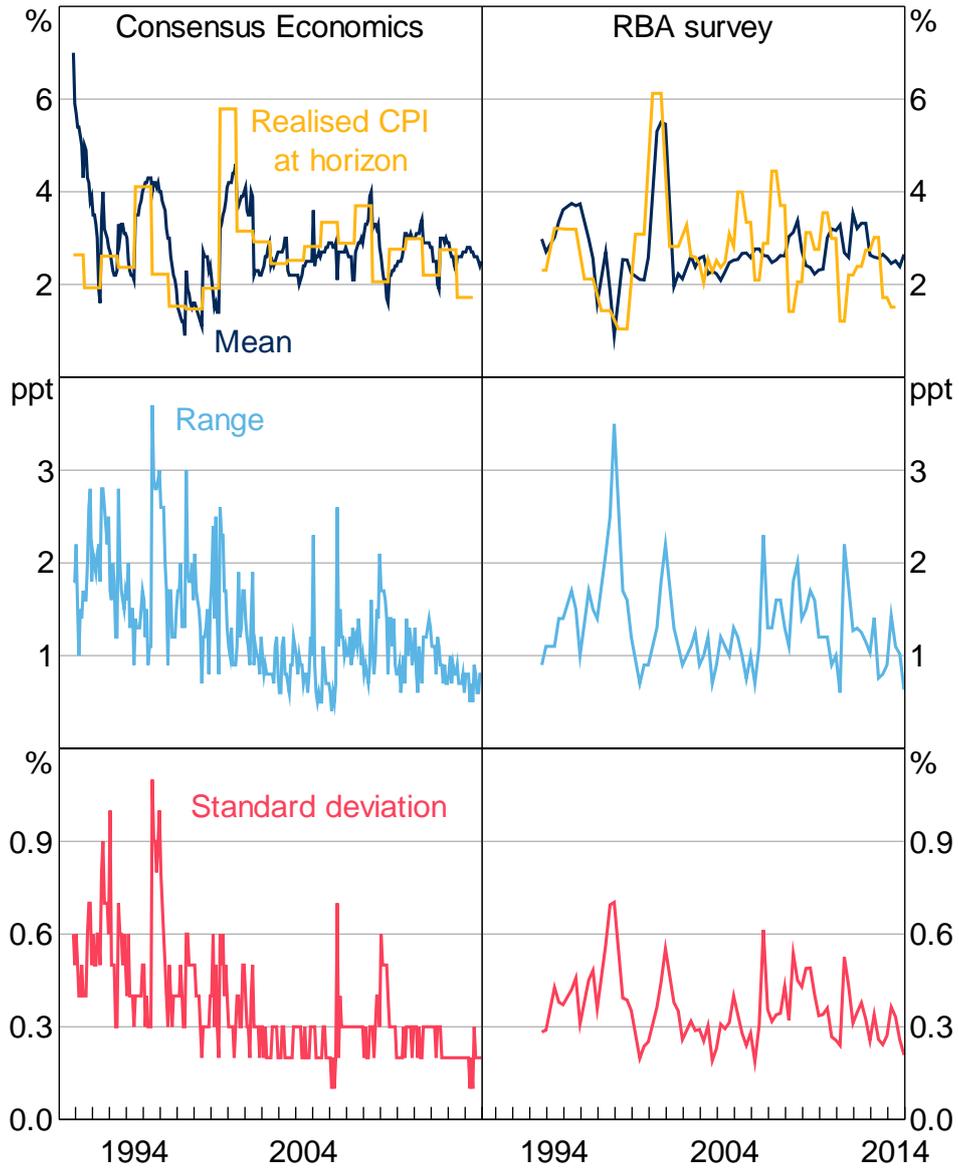
Note: The standard deviation of responses to the Consensus Economics survey is reported to one decimal place
Sources: ABS; Authors' calculations; Consensus Economics; RBA

Figure 2: Year-ahead Inflation Expectations
Union and *The Age* surveys
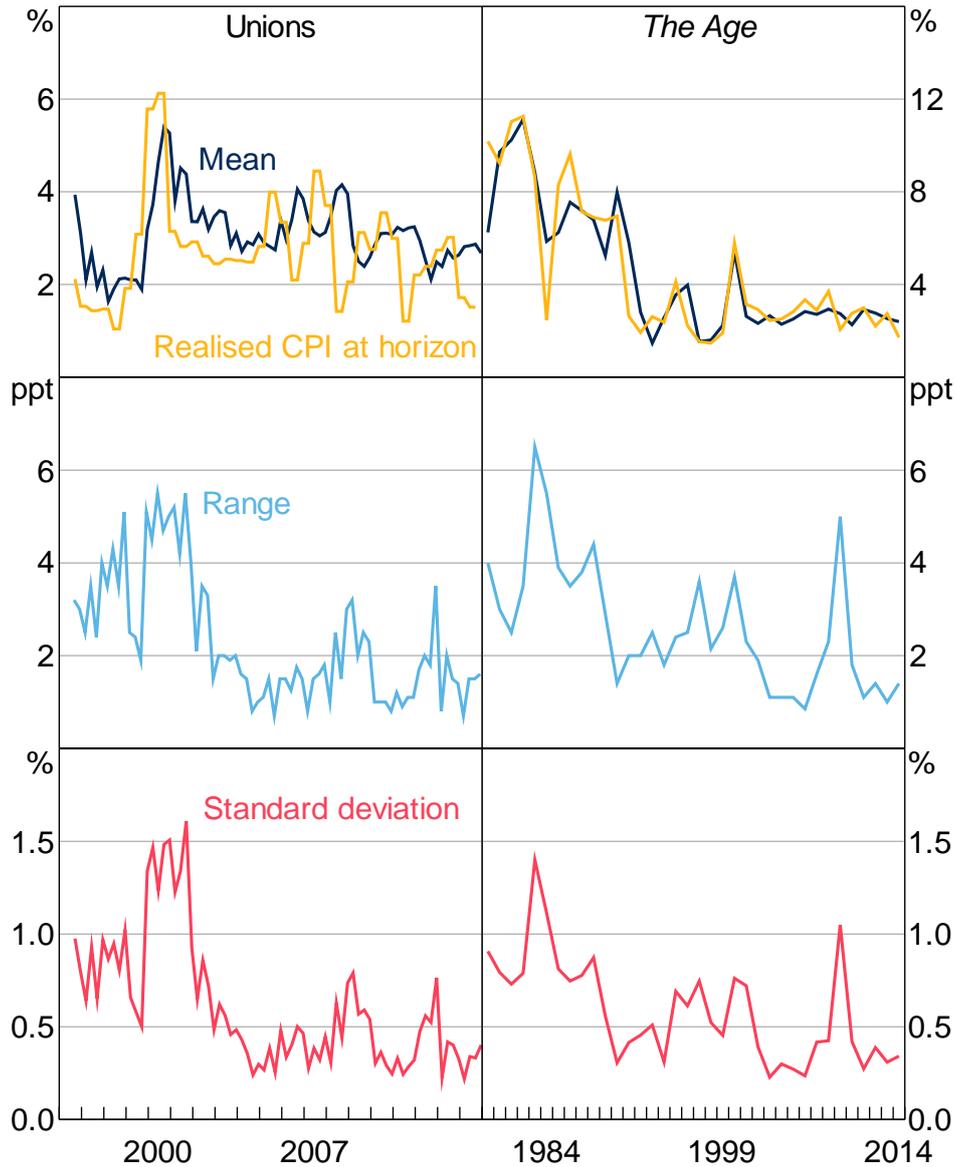
Note: End-of-year survey data from *The Age* reported
Sources: ABS; *The Age*; Authors' calculations; Workplace Research Centre

Second, there is clear time variation in disagreement for each of the survey measures. This variation is also somewhat common to the different measures; the degree of co-movement in disagreement between the series is reported in Table 3, which reports correlations for the quarterly Consensus Economics (end-of-quarter monthly survey), RBA and union survey measures (*The Age* survey is not available on a quarterly basis). The presence of co-movement suggests that the variation in disagreement through time is not just noise, but is economically meaningful.[3] In terms of the models discussed in Section 2, the mere existence of disagreement is inconsistent with the FIRE model, and time variation in disagreement is superficially inconsistent with the

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3   The correlation between these measures is not primarily due to a common downward trend. For the detrended series, the correlation between the RBA and union survey measures falls to 0.19, but the other pairwise correlations are similar.

baseline noisy-information model, which does not generate variation in disagreement absent changes in the signal-to-noise ratio of economic data available to forecasters.

	Consensus Economics	RBA survey	Unions: year-ahead	Unions: medium-term
Table 3: Cross-correlations of Standard Deviation of Expectations				
Consensus Economics	1			
RBA survey	0.39	1		
Unions: year-ahead	0.37	0.31	1	
Unions: medium-term	0.37	0.20	0.81	1

Notes: Contemporaneous correlations using standard deviations of year-ahead inflation forecasts for the period 1996–2014; we do not report a correlation for *The Age* survey measure here because it is not available quarterly

Third, co-movement of disagreement is also very strong between the short- and medium-term measures of inflation expectations in the union survey. If expectations are rational and well-anchored, transitory deviations in short-term expectations should have little effect on medium- and long-term expectations, resulting in a low correlation between the measures. In contrast, the strong correlation between disagreement in short- and medium-term expectations provides some evidence against well-anchored inflation expectations. In addition, there is a strong correlation between short- and medium-term expectations at the individual union level, indicating that when short-term expectations are revised there is a flow-on effect to medium-term expectations. This suggests that it is reasonable to make inference about the anchoring of inflation expectations from a dataset principally limited to short-term measures. Interestingly, disagreement among union officials has almost always been higher for medium-term than short-term inflation expectations (Figure 3).

As discussed in the introduction, one justification for relatively low inflation targets is that low levels of inflation are likely to be associated with low levels of uncertainty about inflation. Providing some support for this argument, there is tentative graphical evidence of a relationship between mean inflation expectations and disagreement (which is formally tested in Section 5.2). In the mid 1990s, and in the period leading up to the global financial crisis, realised and expected inflation was at an elevated level and so was disagreement. Co-movement between disagreement and inflation expectations is consistent with the sticky-information model, because only a fraction of agents revise their forecasts each period, and periods of elevated inflation are likely to be periods in which those updating their forecasts make relatively large changes.

The introduction of the goods and services tax (GST) in July 2000 is an interesting episode in light of the sticky-information model. For the union survey measure, there was a pronounced rise in disagreement when the GST was introduced. Despite respondents being explicitly asked whether their expectations incorporated the effects of the GST, several respondents did not incorporate the policy change into their expectations during this period, clearly showing inattentiveness. In addition, the range of estimates of the size of the 'GST effect' spanned around 5 percentage points, indicating genuine disagreement. For the other survey measures, there is no notable spike in disagreement around the time the GST was introduced, indicating that respondents to those surveys were attentive to the effect of the GST on CPI inflation and in broad agreement about its effect on the price level.

Figure 3: Year-ahead and Medium-term Inflation Expectations

Union survey
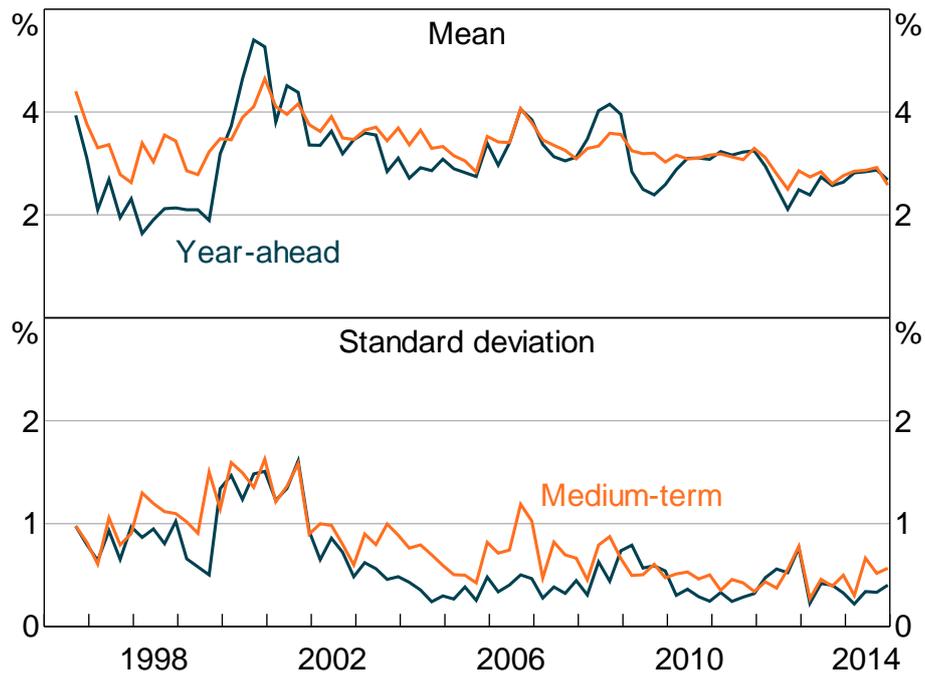
4.2   Consumer Survey

4.2.1   Raw data

As mentioned earlier, the distribution of consumer inflation expectations exhibits characteristics that show a marked departure from those of professional forecasters. First, the distribution of consumer inflation expectations contains many more extreme values than the distribution of CPI inflation outcomes suggests is plausible. Responses of 50 and 100 per cent are given in most months the survey is conducted; well above the maximum observed CPI outcome of around 6 per cent since inflation targeting was introduced in 1993.[4] Thus, the distribution of consumer inflation expectations includes extreme values that cannot be explained by informed processing of available information. Extreme positive responses are more common than extreme negative responses, giving the distribution a positive skew. Second, and unlike for the professional survey measures, bunching of survey responses occurs at multiples of five. These two features of the data can be seen in Figure 4, which shows a histogram of responses to the consumer survey, pooled over the 1995–2014 period.

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4   The pre-inflation targeting maximum inflation rate was around 25 per cent, during the early 1950s wool boom.

Figure 4: Distribution of Inflation Expectations

Consumer survey, share of responses, 1995–2014
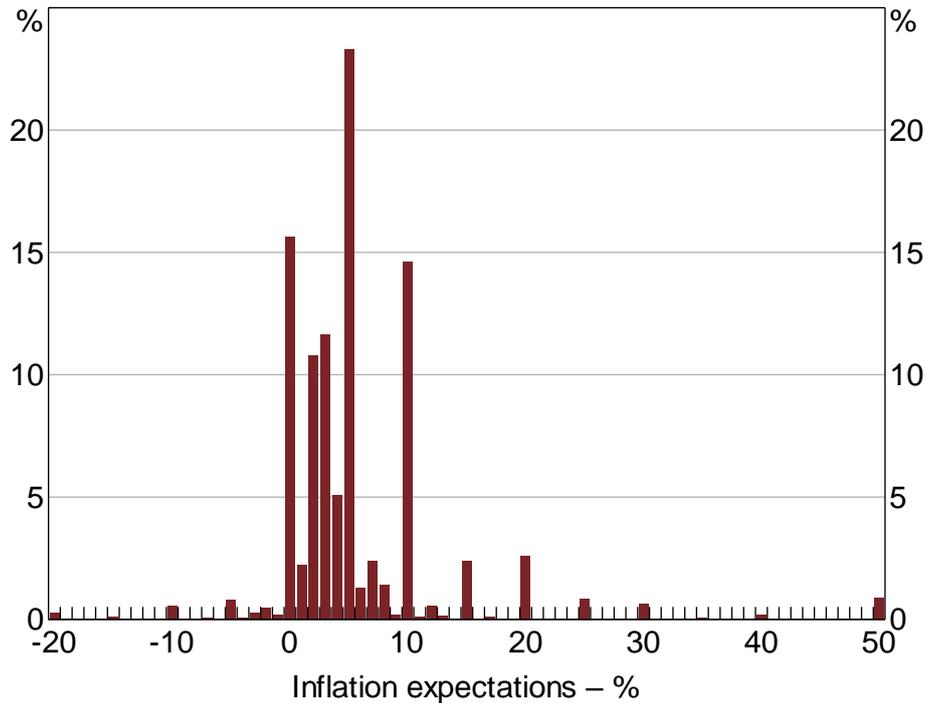
Measures of disagreement such as the standard deviation are sensitive to extreme observations. At the same time, extreme responses are likely to have little information content about 'true' community views, and will instead reflect other factors (Ranyard *et al* 2008; Bruine de Bruin *et al* 2010b).[5] For instance, it is possible that some respondents do not fully understand the concept of a percentage change or are not well informed about inflation developments. This could lead to responses that are selected at random, possibly at key round numbers, resulting in more instances of extreme observations.

Clustering at round numbers makes the distribution appear more discrete than continuous, with some large jumps in expectations between observations. However, assuming some respondents recognise their imprecision and thus round their expectations, these discrete responses can be thought of as representing a range of expectations centred on the particular number rather than a precise expectation. We would ideally like to observe a distribution that gives similar weight to observations around the cluster as the raw data, but that smooths out the distribution in between clusters.

In summary, some observations reflect accurate reporting of individuals' expectations of inflation, some are a discrete rounding of these expectations, while others are likely to represent noise with little information content. In order to ensure our analysis is robust, we use a structural framework to filter out noise and address bunching at round numbers.

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5   Another possibility is that these extreme values result from data entry errors, which would also act to introduce noise and distort measures of disagreement.

4.2.2   Filtering the consumer inflation expectations data

Our approach imposes a categorical structure on the raw data, and then uses an ordered probit model to fit a normal distribution to the data. That estimated normal distribution provides the mean and standard deviation of inflation expectations, used in subsequent sections of the paper. The approach taken resembles that used by Bayer and Juessen (2015), who undertake a two-step analysis of ordinal data on self-reported wellbeing.

We believe this parametric approach is superior to the use of simple robust statistics, such as the median and interquartile range, as measures of the central tendency and disagreement in inflation expectations. While both the median and interquartile range measures impose less structure than our method, and are robust to extreme observations, they do not deal well with the clustering of expectations at round numbers.[6]

The disproportionately large share of responses equal to a multiple of five indicates that these observations likely reflect 'rounded' expectations. We allow for this by assuming that observations equal to a multiple of five reflect latent expectations in a small range above and below each multiple of five. For example, we assume the mass of reported inflation expectations at 5 per cent represents latent signals of future inflation over the interval 2.5 per cent to 7.5 per cent.[7] In contrast, there is little evidence of bunching at other points in the distribution, and we consider reported inflation expectations not equal to a multiple of five as 'precise'.

The categorical structure we impose on the data before fitting an ordered probit model takes account of the distinction between rounded and precise observations. Because there are few observations not equal to a multiple of five outside the 0 to 10 range, we collapse all observations outside this range to the nearest multiple of five, limiting the number of categories for parsimony; we also fit only one category in the 6 to 9 range, centred at 7.5, owing to the few precise observations within this range. Lastly, we collapse observations within the range 32.5 to 100 (the maximum recorded value) and −12.5 to −50 (the minimum recorded value) into single bins.[8]

Table 4 reports the full categorical structure imposed on the raw inflation expectations data. The first column j reports the midpoint of each category (with the exception of the first and last category); the second column indicates whether the category represents a precise or rounded observation; the third column indicates the range over which latent signals for category j are assumed to be drawn; and the final two columns report the number and share of observations in each category for the period 1995–2014.[9] Note that the range for the rounded observations overlap the range for the precise observations within the 0 to 10 range.

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6   An evaluation of our approach relative to more sophisticated non-parametric methods in the robust statistics literature is beyond the scope of this paper. The validity of the structure we impose depends on the underlying data generating process, which is unknown.

7   Some fraction of responses equal to a multiple of five may represent 'precise' answers. Appendix A outlines a method to estimate this fraction. The estimated parameters of interest are similar using this more complicated method to those using the model outlined here.

8   We discard twelve observations below −50 per cent and one observation above 100 per cent from the dataset since they are particularly extreme outliers.

9   The lowest and highest categories are not centred on j, but this has a negligible effect because observations within this range are almost entirely accounted for by the 'noise' distribution, as described in what follows.

The categorical structure just described allows for the bunching of observations at round numbers, but does not by itself adequately reduce the influence of extreme responses. To allow for extreme responses, we augment the ordered probit model with a uniform distribution from which noisy observations are assumed to be drawn. We estimate the relative weight on the 'noise' distribution and the latent underlying normal distribution from which 'true' expectations are assumed to be drawn.

Table 4: Categorical Data
Full sample 1995–2014

Midpoint: j	Type	Latent range	Number of observations	Share of observations
−15	Rounded	−50 (min):−12.5	731	0.3
−10	Rounded	−12.5:−7.5	1 470	0.6
−5	Rounded	−7.5:−2.5	2 964	1.1
0	Rounded	−2.5:2.5	41 352	15.7
1	Precise	0.5:1.5	5 463	2.1
2	Precise	1.5:2.5	26 881	10.2
3	Precise	2.5:3.5	30 888	11.8
4	Precise	3.5:4.5	14 085	5.4
5	Rounded	2.5:7.5	61 245	23.3
7.5	Precise	5.5:9.5	15 156	5.8
10	Rounded	7.5:12.5	41 087	15.6
15	Rounded	12.5:17.5	7 321	2.8
20	Rounded	17.5:22.5	7 092	2.7
25	Rounded	22.5:27.5	2 299	0.9
30	Rounded	27.5:32.5	1 674	0.6
35	Rounded	32.5:100 (max)	3 213	1.2

Formally, our method proceeds as follows. First, we assign the raw data to the categorical bins listed in Table 4; we use the notation π_i^{cat} to refer to the categorised inflation expectation of observation i. Second, we specify the distributions from which 'true' and 'noisy' observations are assumed to be drawn: 'true' observations are drawn from a normal distribution with mean μ and standard deviation σ, and 'noisy' observations are uniformly distributed over the range −50 to 100. The parameter ρ, which we estimate, represents the proportion of true observations in each category. These assumptions are summarised by Equations (1)–(3):

$$\pi_i^{true} \sim N\left(\mu, \sigma^2\right) \tag{1}$$

$$\pi_i^{noise} \sim U\left(-50, 100\right) \tag{2}$$

$$\pi_i^{cat} = \rho\pi_i^{true} + \left(1 - \rho\right)\pi_i^{noise} \tag{3}$$

Third, we estimate the parameters ρ, μ, and σ by numerically maximising the log-likelihood function for cross-sections of reported inflation expectations.[10] Conditional on these parameters, the likelihood that a response to the inflation expectations survey lies within category j is given by:

$$\Pr\left(\pi_i^{cat} = j\right) = \rho\left[\Phi\left(\frac{UB_j - \mu}{\sigma}\right) - \Phi\left(\frac{LB_j - \mu}{\sigma}\right)\right] + \left(1-\rho\right)\left[\frac{UB_j - LB_j}{150}\right] \qquad (4)$$

where Φ is the cumulative standard normal distribution and UB_j and LB_j are the upper and lower bounds of category j, as detailed in Table 4. Figure 5 shows the categorical data and fitted distributions for inflations expectations data pooled over the 1995–2014 period.

Figure 5: Categorical and Fitted Distributions
Consumer survey, probability density, 1995–2014
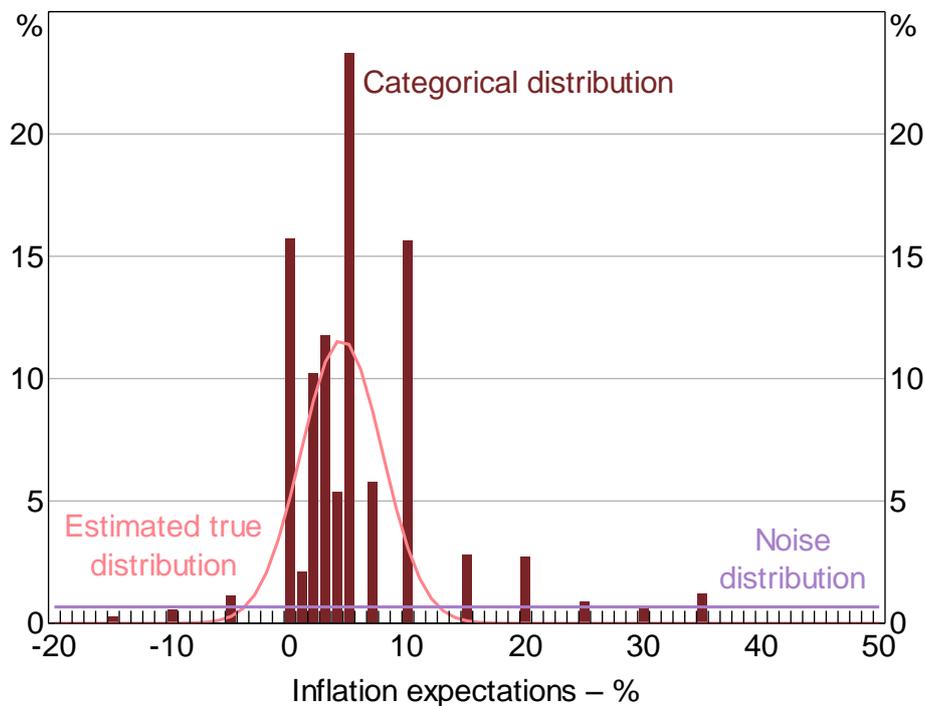
4.2.3   Filtered data

The model's estimated parameters are shown in Figure 6, at a monthly frequency. Over time, about 5 to 10 per cent of the distribution is classified as 'noise', and so in effect purged when estimating the underlying parameters of the data. As a result, the true underlying distribution is estimated to be tighter as the extreme values no longer distort the results.

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10 Observations are weighted by their sampling frequency, as is standard for Melbourne Institute's stratified dataset.

Figure 6: Underlying Distribution of Expectations
Consumer survey
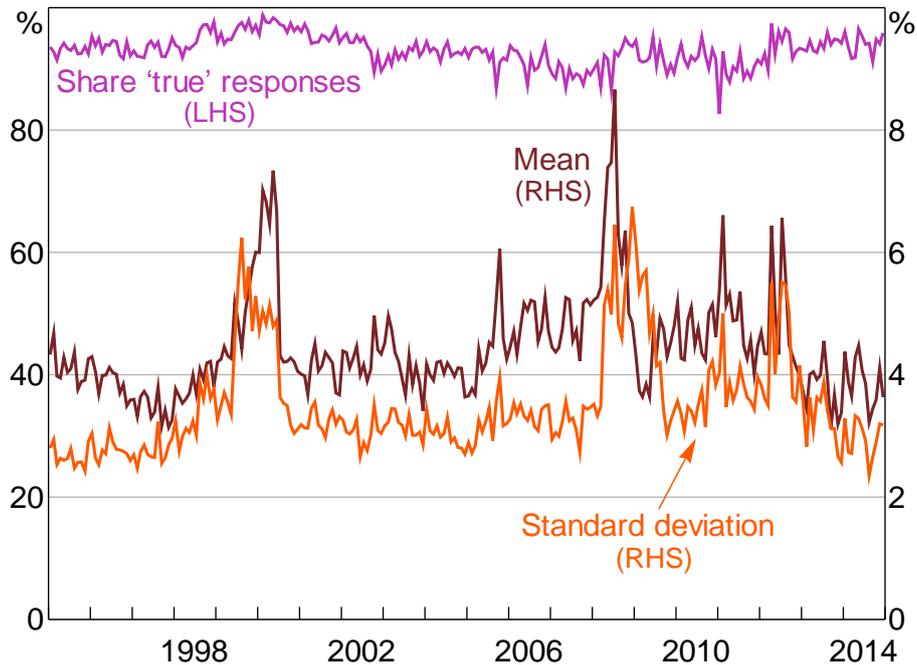
Nevertheless, given that the standard deviation is between 2 and 7 per cent over time, underlying disagreement among consumers is still substantially larger than disagreement among professional forecasters. Previous work has documented a similar pattern internationally (Ranyard *et al* 2008; Armantier *et al* 2013).

Compared with the raw data, the estimated underlying level of disagreement is much more stable and does not show a trend incline over the early and mid 2000s (Figure 7). In part, this is due to an increase in the weight on the noise distribution over this period, indicating that a greater fraction of people began expecting extremely high levels of inflation. However, most of the difference is due to extreme responses becoming *more* extreme. This can be inferred from there being little change over the early 2000s in the standard deviation of inflation expectations after removing the highest and lowest 15 per cent of observations each month, as shown by the trimmed distribution in Figure 7.

Figure 7: Measures of Disagreement

Consumer survey, standard deviation
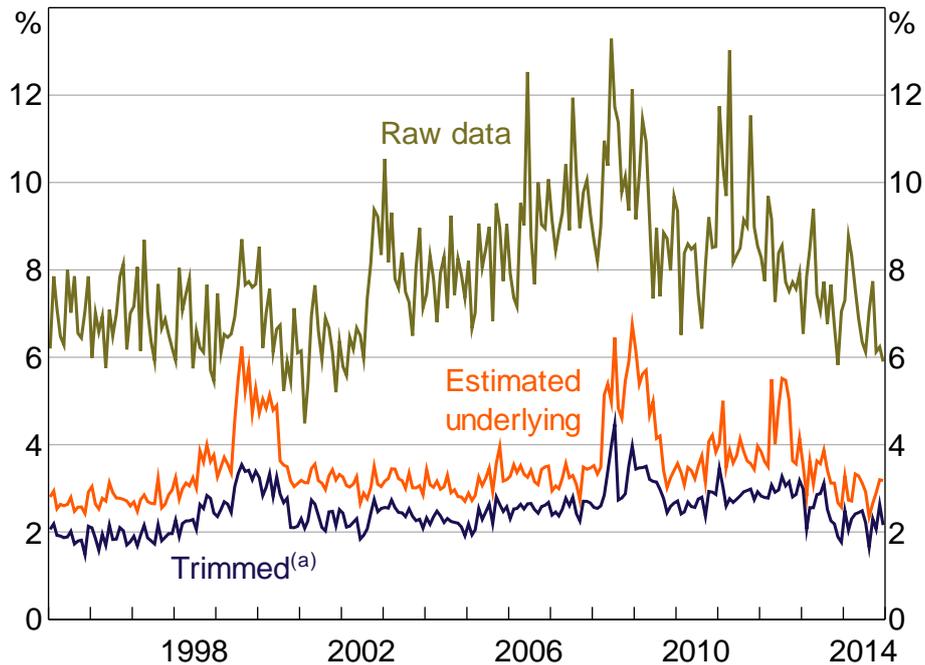
Note: (a) Based on a 30 per cent trimmed distribution

Sources: Authors' calculations; Melbourne Institute of Applied Economic and Social Research

Unlike the professional forecasts, underlying disagreement in consumer inflation expectations exhibits no trend decline over the inflation-targeting period. This could provide less compelling support for increased anchoring; however, this may simply be a result of the short sample of micro data available. In fact, if the positive correlation between the mean and standard deviation seen in Figure 6 (and formally tested in Section 5.2) holds through the history of the sample, disagreement among consumers may have fallen in the early 1990s together with the fall in mean inflation expectations (Figure 8). Unfortunately, micro data prior to 1995 are unavailable to test this possibility.

Figure 8: Measures of Central Tendency
Consumer survey, mean
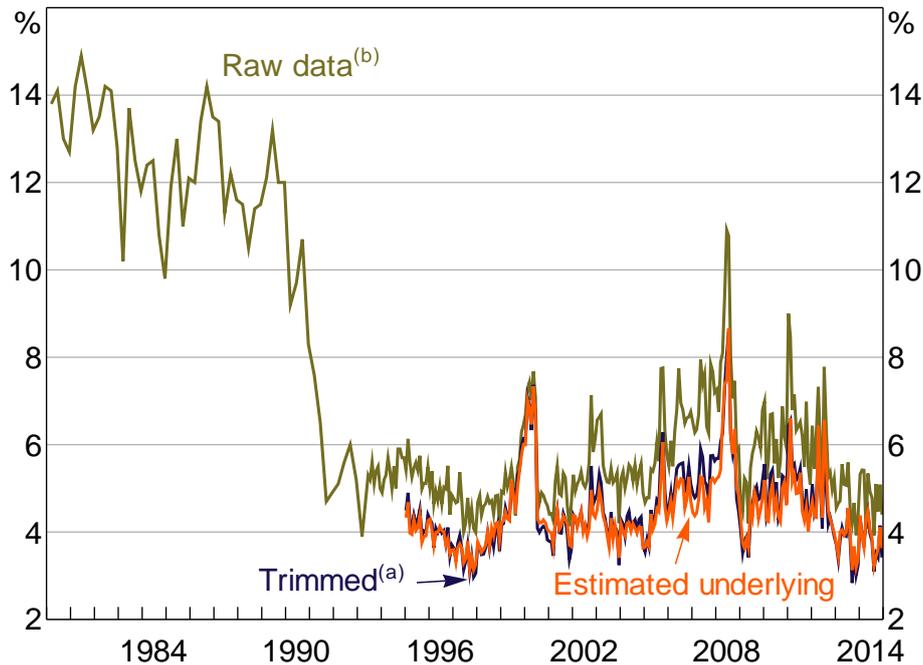
Notes: (a) Based on a 30 per cent trimmed distribution
(b) A series break occurs prior to January 1995 due to a change in methodology
Sources: Authors' calculations; Melbourne Institute of Applied Economic and Social Research

5. Time-series Variation in Disagreement

For each survey measure, there is substantial variation over time in the level of disagreement. In this section, we assess two main aspects of this time-series variation:

- First, the extent to which it can be explained by macroeconomic news surprises. Examining the response of disagreement to economic news provides a means to discriminate between the different models of expectations formation outlined in Section 2. As indicated by Table 1, the noisy-information model and the disagreement-about-means model do not predict a response of disagreement to macroeconomic news surprises. In contrast, the sticky-information model predicts disagreement to increase in response to macroeconomic news, because only a fraction of agents are attentive to news each period. (In the absence of further shocks, disagreement is predicted to then decrease over time.)

- Second, we formally examine whether disagreement is related to mean inflation expectations or realised inflation. This is more directly related to inflation anchoring; if episodes of increased disagreement are also associated with inflation outcomes that are (temporarily) outside of the target, or with higher mean expectations, then this suggests that disagreement might be indicative of weaker anchoring. However, as discussed earlier, the absence of information on long term expectations means we cannot rule out that consumers' long-term inflation expectations remain unchanged.

5.1 Response of Disagreement to Macroeconomic News

We construct a time series of 'macroeconomic surprises' for each of: real GDP growth, the unemployment rate, trimmed mean inflation, CPI inflation, fuel price inflation, import price inflation, and the Australian dollar trade-weighted index.[11] These variables are chosen because they are typically used in inflation forecast models. While surprise changes in these variables are likely to lead to a revision in mean inflation expectations, their impact on forecast disagreement is less clear.

We proxy the surprise component of quarterly changes in macroeconomic variables by the residual of a univariate AR(4) model. Autoregressive model forecasts are a difficult benchmark to beat, so the autoregressive model residuals are likely to be a good measure of the surprise component of macroeconomic news releases. To facilitate comparison across variables, we scale the residuals of each series by their standard deviation.

To estimate the response of disagreement to macroeconomic news surprises, we run the following regression for each series of macroeconomic news surprises:

$$\sigma_{t,t+4} = c_j + \sum_{i=1}^{4} \gamma_{j,i} \left| \omega_{j,t-i} \right| + \varepsilon_{j,t}, \, j = GDP, unemployment, \ldots, \quad (5)$$

where $\sigma_{t,t+4}$ is disagreement in year-ahead forecasts and $\omega_{j,t}$ is the estimated surprise component of the change in variable j.[12] We do not conduct this analysis with survey data from *The Age*, as the survey is run infrequently, restricting our ability to make inferences from the results. For the consumer survey, we use the standard deviation of the 'underlying distribution' estimated above. The estimated relationships between the macroeconomic shocks and forecast disagreement, $\gamma_{j,i}$, are plotted in Figure 9. Coefficients different from zero at the 5 per cent level of significance are denoted with a dot.[13]

The results provide mixed support for the notion that surprise changes in macroeconomic variables increase forecast disagreement. With the exception of the consumer survey, there is statistically significant evidence that surprise changes in real GDP are associated with an increase in disagreement about future inflation: a one standard deviation surprise in quarterly real GDP growth causes a persistent 0.1 percentage point increase in forecast disagreement among unions, and a smaller but still notable effect among respondents to the RBA and Consensus Economics surveys.

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11 The two CPI series exclude interest charges prior to the September quarter 1998 and are adjusted for the tax changes of 1999–2000. Removing the GST effect is necessary as the policy was anticipated, so it should not be captured as a macroeconomic surprise.

12 For the regressions with disagreement in Consensus Economics expectations, we also include a set of quarterly dummy variables to remove the mechanical effect of changes in the forecast horizon on uncertainty.

13 Pagan (1984) shows that under the null hypothesis that $\gamma_{j,i} = 0$ the standard errors do not need to be adjusted for the use of a generated regressor.

Figure 9: Disagreement and Macroeconomic Surprises

Response of disagreement in year-ahead forecasts to standardised surprises
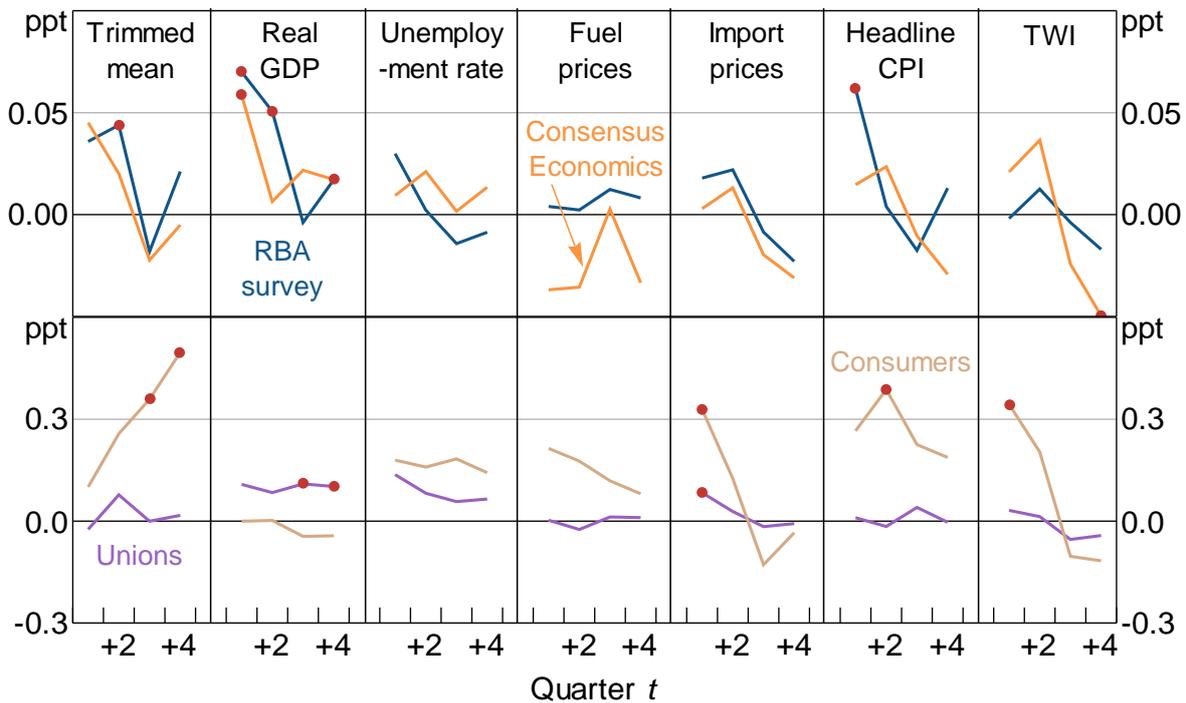
Notes: Lines depict the estimated impact of a one standard deviation surprise change in each macroeconomic variable on disagreement in inflation forecasts (as measured by the standard deviation of survey responses); dots indicate that the relationship between the macroeconomic surprise and inflation forecast disagreement is statistically different from zero at the 5 per cent level

However, disagreement in the consumer survey does tend to increase in response to all the other macroeconomic surprises included here. In particular, the results suggest surprises to trimmed mean inflation are associated with a persistent and statistically significant increase in disagreement among consumer survey respondents. There is also some evidence of a positive impact of trimmed mean inflation surprises on disagreement among professional forecasters and unions.

There is less evidence of a relationship between the surprise component of other macroeconomic releases and forecast disagreement. In terms of the models discussed in Section 2, the variation in forecast disagreement in response to some surprises provides tentative evidence against the baseline noisy-information model. The noisy-information model can explain disagreement among forecasters, but it does not predict a response of disagreement to macroeconomic news surprises. While the rise in disagreement in response to real GDP growth surprises is consistent with the sticky-information model, the absence of a response of most other variables is seemingly inconsistent with the model – disagreement is predicted to rise in response to a macroeconomic surprise in any variable that affects inflation forecasts.

The rise in disagreement in response to real GDP growth surprises could reflect forecasters having different beliefs about the slope of the Phillips curve, and so updating their inflation forecasts by varying degrees in response to changes in real GDP growth. Consistent with this, there is some evidence that surprise changes in unemployment raise disagreement, although we cannot reject there being no response.

5.2   The Relationship between Disagreement and Inflation

In Section 4 we observed some suggestive visual evidence of a positive relationship between inflation and disagreement in inflation expectations. For the United States, Mankiw *et al* (2004) find strong evidence of such a relationship, which they argue is consistent with the staggered adjustment sticky-information model of expectations formation. But the sticky-information model is symmetric with respect to increases and decreases in inflation, suggesting that disagreement should be high whether inflation rises above or falls below the midpoint of the RBA's inflation target band.

To test these possibilities formally, we regress the measures of inflation forecast disagreement on the level of headline CPI inflation and deviations of CPI inflation from the midpoint of the target band:

$$\sigma_{t,t+4} = c_j + \beta_1 \pi_t + \beta_2 \left| \pi_t - 2.5 \right| + \sum_{k=1}^{4} \sigma_{t-k,t-k+4} + \varepsilon_t \tag{6}$$

where π_t is year-ended CPI inflation at time t. The results, reported in Table 5, suggest that there is no relationship between inflation forecast disagreement and the level of year-ended CPI inflation. The absence of a response contrasts with Mankiw *et al* (2004), and may reflect the fact that the sample period used for the United States included a shift in the mean of inflation, following the Volcker disinflation, and our sample period mostly includes only the recent low-inflation period.

Table 5: Relationship between Disagreement and Realised Inflation					
	Consensus Economics	RBA survey	Unions: year-ahead	Unions: medium-term	Consumers
β_1: relationship with the level of CPI inflation	0.005 (0.013)	−0.008 (0.013)	0.006 (0.009)	−0.021 (0.015)	0.006 (0.058)
β_2: relationship with the absolute deviation of CPI inflation from target	0.035** (0.017)	0.040* (0.021)	0.082** (0.034)	0.091*** (0.027)	0.072 (0.063)
Sample period	1992–2014	1994–2014	1997–2014	1997–2014	1996–2014

Notes: Regressions include a constant term, four autoregressive terms, and seasonal dummies for the Consensus Economics data; sample periods differ owing to data availability; for the RBA survey, missing observations prior to 2002 are set equal to the average of adjacent quarters; ***, ** and * denote statistical significance at the 1, 5 and 10 per cent levels, respectively; Newey-West standard errors in parentheses

However, we find that disagreement does tend to be relatively high when year-ended CPI inflation deviates from the middle of the RBA's inflation target, except for the consumer survey measure. For the Consensus Economics and RBA survey measures, a 1 percentage point deviation in year-ended CPI inflation from the midpoint of the target is estimated to raise forecast disagreement by about 0.04 percentage points, and by about 0.1 percentage point for the year-ahead and medium-term union measures. While a rise in disagreement when current inflation deviates from 2½ per cent is consistent with the sticky-information model, it is also consistent with imperfect anchoring of inflation expectations, although such inference is necessarily very tentative because our data reflect short-horizon inflation expectations.

We have tested for a relationship between disagreement and realised inflation, but the sticky-information model also predicts a relationship between disagreement and mean inflation expectations. Under this model, any news that causes attentive agents to revise their expectations will also increase disagreement. For the consumer measure, Figure 6 provides strong graphical evidence of co-movement between disagreement and mean inflation expectations. We test for such a relationship in each survey measure by respecifying Equation (6) as follows:

$$\sigma_{t,t+4} = \alpha + \gamma_1 \hat{\pi}_t + \gamma_2 \left| \hat{\pi}_t - \hat{\pi}_{avg} \right| + \sum_{k=1}^{4} \sigma_{t-k,t-k+4} + \varepsilon_t \tag{7}$$

where $\hat{\pi}_t$ is mean inflation expectations in period t, $\hat{\pi}_{avg}$ is mean inflation expectations over the full sample period for each measure of inflation expectations, and all other variables are defined as before.

For the professional economist survey measures, the relationship between disagreement and expected inflation (Table 6) is qualitatively similar to the relationship between disagreement and CPI inflation. For the union officials and consumer survey measures there is evidence of a significant positive relationship between disagreement and mean inflation expectations.

Table 6: Relationship between Disagreement and Mean Expectations

	Consensus Economics	RBA survey	Unions: year-ahead	Unions: medium-term	Consumers
γ_1: relationship with mean inflation expectations	0.034 (0.021)	0.002 (0.018)	0.077** (0.034)	0.142 (0.091)	0.368*** (0.090)
γ_2: relationship with the absolute deviation of mean inflation expectations from series average	0.094*** (0.035)	0.032 (0.024)	0.185** (0.086)	0.120 (0.103)	0.083 (0.128)
Sample period	1992–2014	1994–2014	1997–2014	1997–2014	1996–2014

Notes: Regressions include a constant term, four autoregressive terms, and seasonal dummies for the Consensus Economics data; sample periods differ owing to data availability; for the RBA survey, missing observations prior to 2002 are set equal to the average of adjacent quarters; ***, ** and * denote statistical significance at the 1, 5 and 10 per cent levels, respectively; Newey-West standard errors in parentheses

For the consumer measure in particular, the relationship is statistically and economically significant, with each percentage point increase in inflation expectations associated with a one-third of a percentage point increase in disagreement. If this relationship holds in the period before the sample of unit record data starts, it suggests that disagreement in consumer inflation expectations fell sharply over 1990–91, alongside the mean and median expectations (for which data are available). This could explain the absence of a trend decline in disagreement for this measure, noted in Section 4.2.[14]

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14 If this is the case, it indicates that consumers were more attentive to the taming of inflation and/or introduction of inflation targeting in the early 1990s compared with professional forecasters and unions. This runs counter to our prior beliefs.

6.   Are Consumer Expectations More Weakly Anchored?

There remains the question as to why disagreement in consumer inflation expectations is so much larger than among other agents. Two main explanations have been proposed (Cavallo, Cruces and Perez-Truglia 2014):

1. *Rational inattention:* Consumers are typically not professional forecasters, so their ability and incentive to collect and process information relevant to inflation are lower; this is consistent with rational inattention (Carroll 2003; Mankiw *et al* 2004). However, rational inattention appears insufficient to explain the extent of disagreement among consumers. Models such as that proposed by Carroll (2003) cannot explain the magnitude of disagreement observed for consumers, nor can the sticky-information model (which also has inattentiveness at its heart). For example, these models cannot explain why a large portion of individuals persistently forecast inflation outside the range of historical experience. In addition, inattentiveness might actually suggest a *narrow* distribution, if many responses are always equal to the inflation target.

2. *Individual experience:* Alternatively, individuals may use different information sets based on their personal experience, and place excess weight on some items relative to others.[15] Moreover, there are varying degrees of financial literacy among consumers, and some groups may be more prone to biases than others. Individuals may also base expectations on their lifetime average experience of inflation. As a result, disagreement may reflect different beliefs about long-run inflation, consistent with a lower degree of anchoring among households than professional forecasters.[16]

In this section, we document evidence that individual household experience explains at least part of the wide disagreement in consumer inflation expectations. There are long-run differences in consumer expectations by demographic group. These appear to be at least partly related to personal inflation experience. While these results explain only a relatively small part of overall disagreement, they are consistent with consumer disagreement being at least partly explained by 'differences in means'.[17]

We also find that aggregate consumer inflation expectations over-react to salient prices, particularly petrol. This suggests that consumers' expectations are backward looking and so somewhat non-rational.[18] It also refutes the rational inattention explanation for consumer disagreement, which would suggest that consumers under-react to new information. One consequence of this result is that movements in relative prices in the CPI basket might see some consumers' expectations become less anchored, even where aggregate inflation outcomes are consistent with the target.

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15 See, for example, Bruine de Bruin, van der Klaauw and Topa (2011), Madeira and Zafar (2015) and Malmendier and Nagel (2016).

16 Inflation learning may also occur more slowly than for professionals, in which case an individual's expectations may appear backward looking.

17 It may be the case that some consumers fundamentally do not understand the survey question.

18 Another possibility is that consumers believe there are large second-round price effects of petrol price changes.

6.1   Disagreement by Demographic Groups

If consumers have different beliefs about long-run inflation, we should expect to see individuals or groups that have persistently high or low inflation expectations. Ideally, we might test this at the individual consumer level; however, the Melbourne Institute data are not panel in nature, as a new sample of individuals is surveyed each month. Accordingly, we look at persistent differences in expectations across observable demographic characteristics to identify long-run differences in mean expectations.

The Melbourne Institute data contain a set of demographic variables including gender, age, education and annual household income.[19] We divide individuals into a relatively small number of groups, which helps provide statistical power to find significant differences in inflation expectations between groups.[20] These demographic characteristics most likely serve as a proxy for unobservable factors, such as differences in financial literacy and inflation experience.

To estimate long-run differences between demographic groups we augment our filtering model of consumer inflation expectations detailed in Section 4.2 with demographic dummy variables. We also allow for differences in estimated disagreement within each demographic group by defining the standard deviation as a function of the same dummy variables. As we are interested in persistent differences, we pool the data from the full sample in order to estimate the average difference between groups. Equation (1) is now replaced by

$$\pi_i^{true} \sim N\left(\boldsymbol{\beta}\boldsymbol{\eta}^{group}, \left(\boldsymbol{\gamma}\boldsymbol{\eta}^{group}\right)^2\right) \tag{8}$$

where $\boldsymbol{\eta}^{group}$ is a matrix of demographic dummy variables (including a constant) and $\boldsymbol{\beta}$ and $\boldsymbol{\gamma}$ are vectors of coefficients.[21] The likelihood function for observation i is given by

$$\Pr\left(\pi_i^{cat} = j\right) = \rho\left[\Phi\left(\frac{UB_j - \boldsymbol{\beta}\boldsymbol{\eta}^{group}}{\boldsymbol{\gamma}\boldsymbol{\eta}^{group}}\right) - \Phi\left(\frac{LB_j - \boldsymbol{\beta}\boldsymbol{\eta}^{group}}{\boldsymbol{\gamma}\boldsymbol{\eta}^{group}}\right)\right] + (1-\rho)\left[\frac{UB_j - LB_j}{150}\right] \tag{9}$$

The set of parameters that maximise the joint log-likelihood function for the observed survey data are reported in Table 7. The results are highly statistically significant, in large part due to the very large dataset. In addition, Wald tests confirm that the coefficients estimated for each group are statistically different to the other groups in the same demographic category.

Many of the estimates suggest differences in long-run means across demographic groups: males, those with higher education levels, and those with higher incomes tend to have lower inflation expectations, on average. However, the results for the age dummies do not show a systematic

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19 The dataset also includes variables for home ownership, voting intention and location.

20 These groupings are split along a number of dimensions: male and female; ages 18–34, 35–44, 45–64, and 65 years and over; education level non-secondary, secondary, vocational, tertiary (including diplomas and undergraduate degrees) and postgraduate; incomes $30 000 or under, $31 000–80 000, $81 000–100 000, over $100 000 and those who refused to provide their income.

21 We use males aged 35–44 years with vocational education and income of $30 000–80 000 as our base group, which is captured by the constant.

correlation, in line with the mixed findings in the literature (Bryan and Venkatu 2001; Blanchflower and Mac Coille 2009; Bruine de Bruin *et al* 2010b; Madeira and Zafar 2015).[22]

Table 7: Long-run Demographic Differences

Dummy variable	ρ	μ	σ
Female		0.801***	0.631***
18–34 years		−0.264***	−0.042
45–64 years		0.152***	0.112***
65+ years		−0.109***	−0.044
Non-secondary		0.237***	0.264***
Secondary		−0.133***	−0.029
Tertiary		−0.450***	−0.336***
Postgraduate		−0.658***	−0.573***
Under $30 000		0.423***	0.531***
$81–100 000		−0.156***	−0.136***
$100 000+		−0.312***	−0.127***
Income refused		0.049	0.206***
Constant	0.930***	4.321***	3.233***
Number of observations		262 878	

Notes: Estimates based on full sample 1995–2014; ***, ** and * denote statistical significance at the 1, 5 and 10 per cent levels, respectively

Groups that have consistently higher inflation expectations over time also have consistently greater within-group disagreement in expectations. This is in line with the finding in Section 5 that, through time, high expectations have been associated with high levels of disagreement. Rational inattention cannot explain this cross-sectional finding: less attentive groups should have higher disagreement but the same mean over time.

Figure 10 illustrates the evolution of the μ parameter on several key demographic characteristics over time, using a binary split of each demographic category. These differences in expectations by demographic group are quite stable. However, there are some periods during which these differences are smaller or larger; in particular, the higher expectations of older individuals have become statistically insignificant in recent years. There is some tentative evidence that certain groups are more susceptible to macroeconomic shocks. In particular, female respondents show a marked increase in expectations around the time of the global financial crisis. In addition, males and university-educated respondents appear to have had relatively high expectations around the time of the introduction of the GST. However, these two outcomes have opposing implications for interpreting disagreement. The GST episode supports sticky-information models of expectation formation, with males and university-educated consumers showing a greater tendency to update their information sets, whereas the global financial crisis episode implies females were more attentive to macroeconomic developments.

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22   This is despite there being a clear difference in raw means across the age groups. This is a result of collinearity between age and income; around half of the respondents aged 65 or older also have an annual income of $30 000 or less. Accordingly, the higher raw average inflation expectation of older respondents is empirically explained by their lower income.

Figure 10: Difference from Base Demographic Group
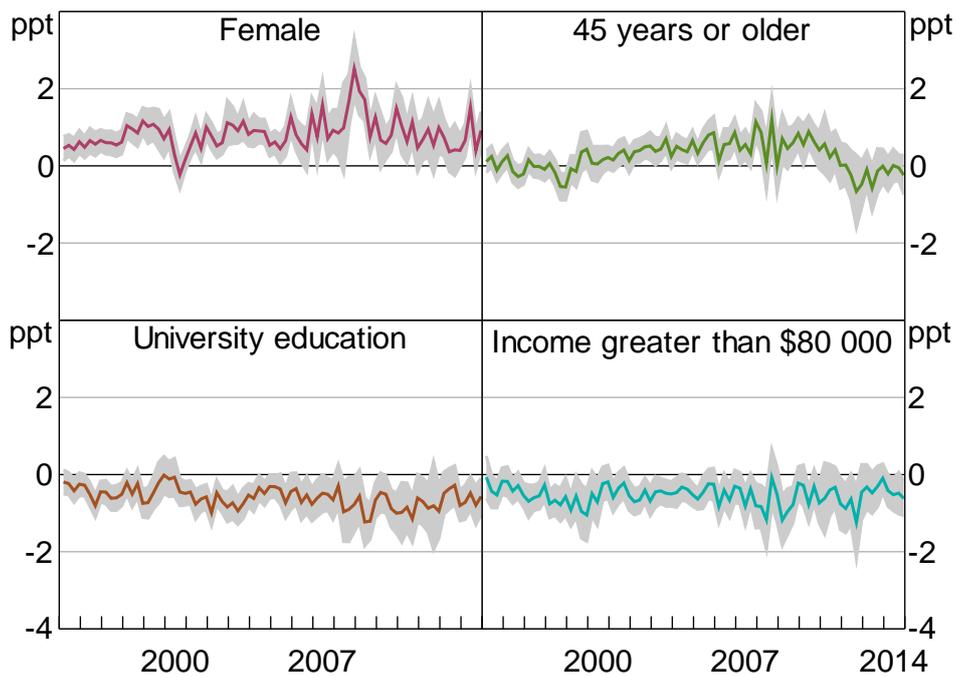
Notes: Base group is male, under 45 years of age, no tertiary education and earns $80 000 or less per annum; shaded regions represent two standard error bands

While the differences between some demographic groups are suggestive of differences in means, they only explain a small part of overall disagreement. Efron's pseudo *R*-squared statistic for the full sample results indicates the demographic variables only explain around 1.4 per cent of the overall variation in expectations. Thus, there is substantial variation in beliefs about inflation expectations not proxied by demographic variables.

## 6.2   Does Long-run Disagreement Reflect Actual Inflation Experience?

As noted above, one factor that may be related to persistent differences in inflation expectations are differences in inflation *experience*. Using data on household consumption from the Household Expenditure Survey (HES), we produce realised inflation series tailored to individual households in order to gauge the extent of disagreement in inflation experience.[23]

Overall, households' expectations are considerably more dispersed than their inflation experience. Across households, inflation expectations are around twice as dispersed as inflation outcomes (Figure 11).[24] However, the level of dispersion in households' realised inflation is markedly higher than the level of disagreement in professional forecasters' expectations, suggesting that differences in individual inflation experience may still explain an important part of the level, if not variation, of disagreement in consumers' expectations.

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23 See Jacobs, Perera and Williams (2014).

24 Moreover, periods of elevated disagreement in inflation expectations do not coincide with periods of increased dispersion in inflation outcomes.

Figure 11: Expected and Realised Inflation Dispersion

Probability density, one-year horizon
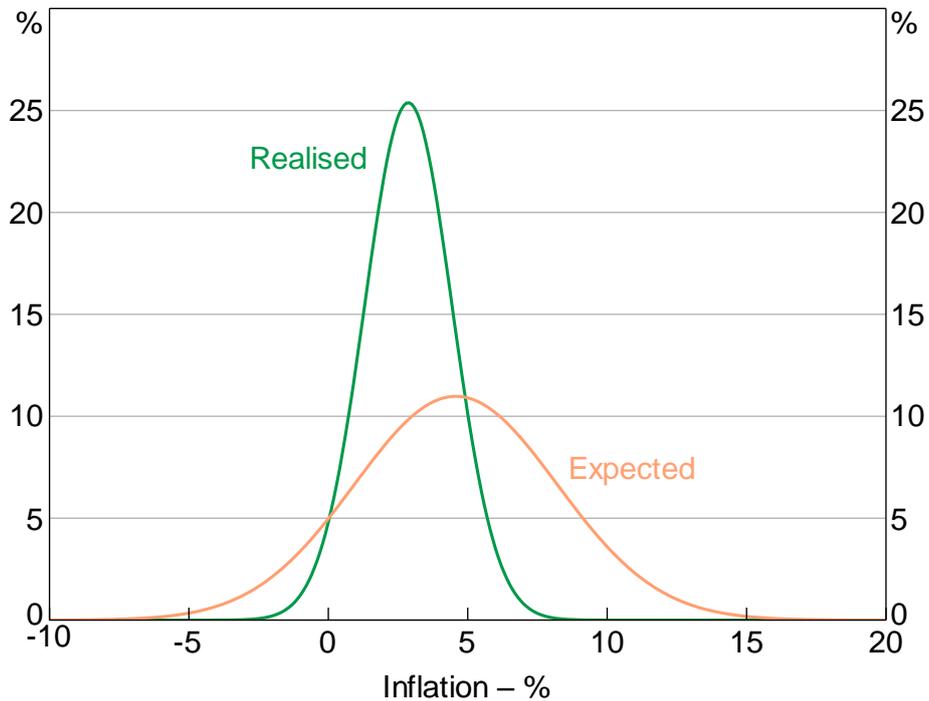
Note: Based on average quarterly mean and standard deviation outcomes for 2003–14 sample period
Sources: ABS; Authors' calculations

There is some evidence that individuals that experience higher inflation also expect higher inflation. While the data available do not link an individual household's expectations and inflation experience, we can again assess this according to demographic characteristics. By income, age and education, demographic groups that have experienced higher inflation outcomes over the past decade have also reported higher inflation expectations on average. Allowing for an approximately 1.5 percentage point upward bias in inflation expectations across all groups, there is an approximately one-for-one relationship between realised and expected inflation expectations by group over the past decade (Figure 12).

Figure 12: Expected and Realised Inflation by Demographic Group

Year-ended, group mean
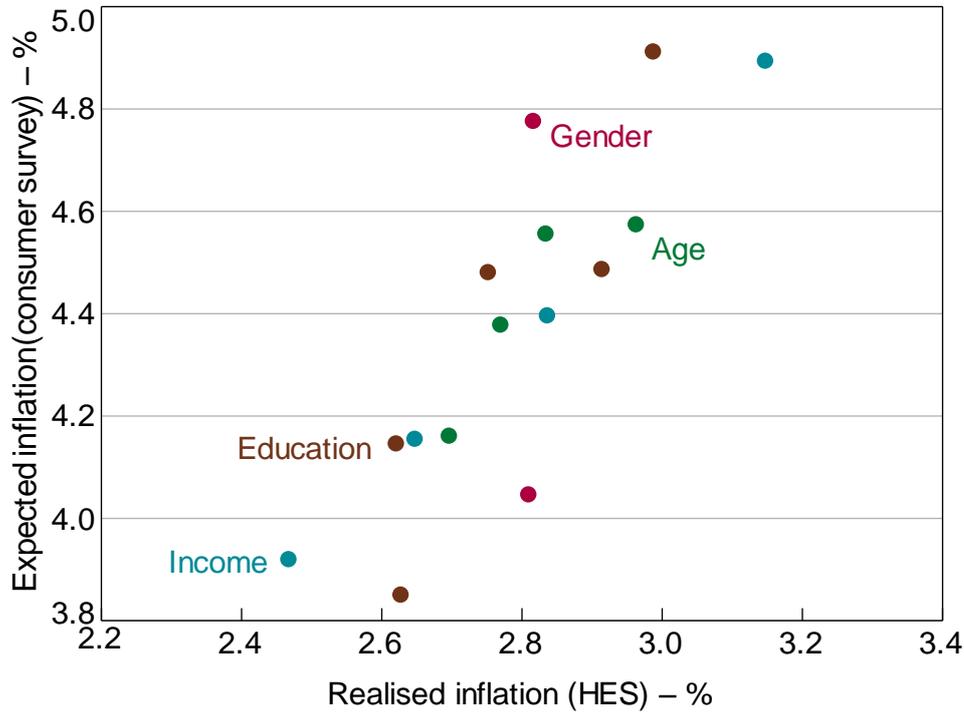
Notes: Averages over 2003–14 sample period; demographic groups split according to footnote 20, with those who refused to
   report their income omitted

Sources: ABS; Authors' calculations; Melbourne Institute of Applied Economic and Social Research

Again, these differences only account for a very small portion of the overall disagreement in expectations.[25] Rather, most of the variation is *within* demographic groups. Looking within groups, there is also a clear correlation between disagreement in expectations and dispersion in inflation outcomes (Figure 13).[26]

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25 Efron's *R*-squared, equal to 0.0035, suggests that long-run differences in realised inflation between demographic groups explain little of the variation in inflation expectations.

26 There are some limitations in reaching this conclusion. In particular, differences in measured inflation experience between groups might partly reflect measurement issues – notably, that the dispersion of inflation outcomes is based upon certain assumptions, and so may under-estimate the full dispersion of household experiences. For example, differences in measured inflation experience between groups does not capture differences in inflation rates for the same good or service within a given city. For more details on the construction of these data, see Jacobs *et al* (2014).

Figure 13: Dispersion in Expected and Realised Inflation by Demographic Group
Year-ended, group standard deviation
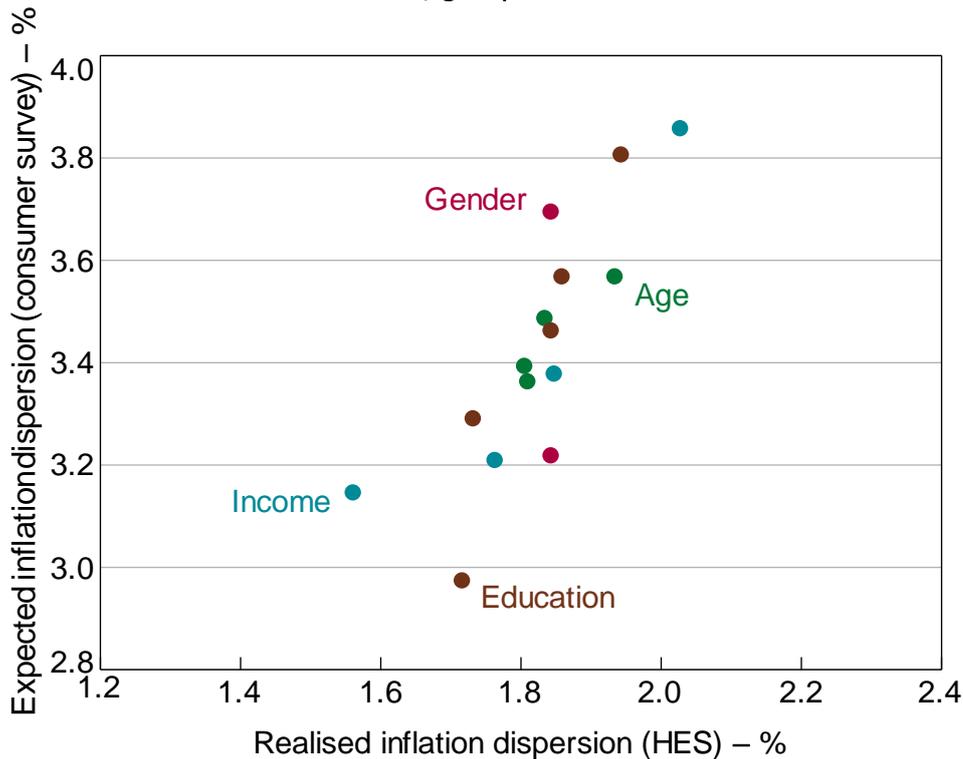
Note: See notes to Figure 12
Sources: ABS; Authors' calculations; Melbourne Institute of Applied Economic and Social Research

In part, the results for the consumer survey are likely to reflect the wording of the question that is posed to consumers. In particular, respondents are asked to think about the 'prices of things [they] buy'. International work has demonstrated that such question wording can engender responses that are quite different from a question about 'economy-wide inflation' (Bruine de Bruin *et al* 2010a). Preliminary analysis of Australian data suggests that survey wording may have a similar effect, and further study in this area is warranted.[27]

6.3 Response of Consumer Inflation Expectations to Salient Prices

An important implication of individuals relating future inflation to their personal experience is that movements in certain salient prices may have a disproportionate effect on aggregate expectations. Examples of salient prices are petrol prices, utility prices and rents, which tend to be either volatile or move in a discrete fashion. Because changes in petrol prices are essentially unforecastable, a response of consumer inflation expectations to past changes in petrol prices would be suggestive of uninformed behaviour, or beliefs that second-round price effects of petrol price changes are large.

To test for the presence of salient price effects, we regress mean consumer inflation expectations on a range of explanatory variables, including macroeconomic factors (the unemployment rate, the

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27 Preliminary analysis has been conducted using data from a trial survey question asking consumers about expected 'inflation' rather than changes in the 'prices of things you buy'. The 'inflation' question elicited fewer extreme responses than the 'prices of things you buy' question, and a tighter distribution around the midpoint of the RBA's inflation target.

output gap and the level of the cash rate). In addition, lagged movements in three salient prices are included (petrol, housing and rents), as is lagged underlying inflation, so that these salient prices effectively enter the specification as relative prices. A lag of the dependent variable is also included to control for the autoregressive nature of expectations.

The results provide strong evidence that aggregate inflation expectations are positively related to past movements in petrol prices (Table 8). While the size of the coefficient is broadly in line with the weight of petrol in the CPI basket, given that petrol prices are close to a random walk they suggest an uninformed or backward-looking response. Other salient prices are not found to be statistically significant. The sensitivity of inflation expectations to petrol prices but not to most other macroeconomic news (see Section 5) provides evidence against the pure sticky-information model, which supposes time- rather than price-dependent acquisition of information.

Table 8: Consumers' Salient Price Response

	(1)	(2)	(3)	(4)	(5)
μ_{t-1}	0.618***	0.595***	0.531***	0.642***	0.593***
underlying inflation$_{t-1}$		−0.081			
unemployment rate$_{t-1}$		0.026			
output gap$_{t-1}$		0.127**			
cash rate		0.012			
$\Delta petrol$	0.039***	0.032**	0.034***	0.038***	0.034***
$\Delta housing$	−0.021	−0.047	−0.030	−0.021	−0.016
$\Delta rents$	0.440*	0.374*	0.539**	0.432	0.382
$\pi_{t-1}^{e(RBA\,survey)}$			0.075		
$\pi_{t-1}^{e(consensus)}$				−0.078	
$\pi_{t-1}^{e(bond\,market)}$					0.164
Constant	1.281**	1.454	1.370**	1.394**	1.010*
Number of observations	79	79	72	79	79
R-squared	0.616	0.639	0.606	0.620	0.624

Note: ***, ** and * denote statistical significance at the 1, 5 and 10 per cent levels, respectively

7.   Is Disagreement a Proxy for Forecast Uncertainty?

Despite conceptual differences, disagreement among forecasters is often used as a proxy for mean forecast uncertainty (Bloom 2014). In theory, an increase in disagreement can occur when there is no change in uncertainty – if at least some agents change their reported expectation, but all are no less sure about the likely outcome – but in practice forecaster disagreement co-moves with other measures of economic uncertainty (e.g. mentions of economic uncertainty in newspapers).

In this section, we investigate whether disagreement in inflation expectations is related to the magnitude of RBA inflation forecast errors. We assess predictability of the magnitude of RBA forecast errors, rather than the forecast errors in the mean expectation of each survey measure, because these forecasts are of most interest for the setting of monetary policy.

Figure 14 shows a scatterplot of absolute RBA year-ahead CPI inflation forecast errors against disagreement in CPI inflation expectations. For the Consensus Economics and RBA survey measures, there is some evidence that large forecast errors were preceded by a relatively high level of disagreement among survey respondents.

Figure 14: Disagreement and RBA Forecast Errors
1996:Q3 to 2013:Q4
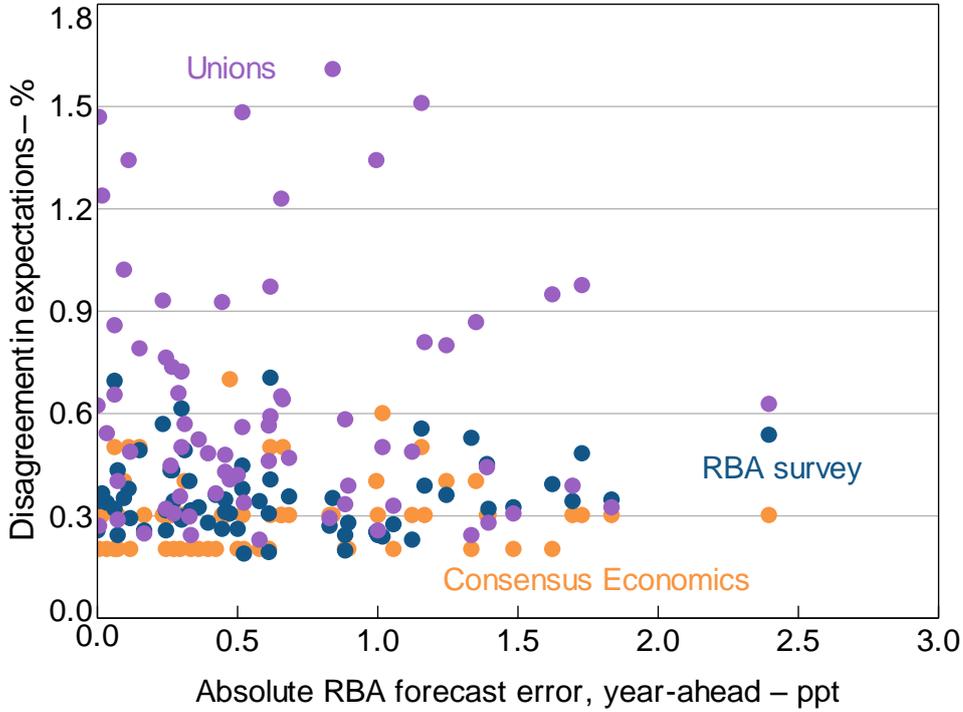
Note: Datum points are quarterly combinations of year-ahead absolute RBA forecast error and survey forecast disagreement lagged one quarter, which matches the RBA forecast error with the survey disagreement available at the time the RBA forecast was made

Sources: Authors' calculations; Consensus Economics; RBA; Workplace Research Centre

We formally test for a relationship between forecast disagreement and the magnitude of RBA CPI inflation forecast errors by estimating the following regression for each inflation survey measure:

$$\left|\pi_{t+h} - \pi_{t+h|t}\right| = c_h + \beta\sigma_{i,t:t+4} + \sum_{j=0}^{J}\left|e_{t-j}\right| + \varepsilon_{i,t:t+h} \tag{10}$$

where π_{t+h} is CPI inflation over the period t to $t + h$, $\pi_{t+h|t}$ is the time t RBA forecast, and thus $\left|\pi_{t+h} - \pi_{t+h|t}\right|$ is the magnitude of the RBA's inflation forecast error. We use the standard deviation of year-ahead inflation forecasts for each survey measure i as our measure of disagreement: $\sigma_{t:t+4}$. The absolute value of past forecast errors, $\left|e_{t-j}\right|$, are included as a control variable.

Consistent with the graphical evidence, the estimated β parameters are positive for the Consensus Economics and RBA survey measures, suggesting some positive relationship between forecast disagreement and the magnitude of RBA forecast errors, but the relationship is not precisely estimated. There is no evidence of a relationship between disagreement and forecast errors for the union and consumer survey measures. Taken together, the regression results reported in Table 9 provide relatively weak evidence that forecast disagreement can be used to predict the magnitude of RBA inflation forecast errors.

Table 9: Relationship between Disagreement and Mean Expectations

RBA forecast error	Consensus Economics	RBA survey	Unions	Consumers
Four-quarters-ahead	0.326	0.154	−0.050	−0.067
	(0.213)	(0.398)	(0.134)	(0.056)
Five-quarters-ahead	0.393*	0.626	−0.060	−0.117
	(0.231)	(0.387)	(0.118)	(0.049)
Six-quarters-ahead	0.655	1.098	0.077	−0.150
	(0.412)	(0.453)	(0.109)	(0.048)

Notes: Regressions include a constant term and two autoregressive terms, and are run for the full sample period that the survey data are available; ***, ** and * denote statistical significance at the 1, 5 and 10 per cent levels, respectively; Newey-West standard errors in parentheses

8.   Conclusions

This paper provides some of the first evidence for Australia on the behaviour of disagreement about inflation expectations, contributing to a growing international literature studying forecast disagreement for macroeconomic variables. Our findings have implications for the anchoring of inflation expectations and the manner in which agents form and update their expectations. While the behaviour of disagreement does not fit neatly within any particular model, we do find evidence consistent with information rigidities.

In summary, our key findings are:

- There has been a decline in disagreement in inflation expectations among professional forecasters since the 1980s and early 1990s. This is consistent with inflation expectations having become better anchored at the RBA's inflation target since the adoption of inflation targeting in 1993.

- Disagreement responds little to most macroeconomic news surprises. However, disagreement about inflation over the year ahead does rise in response to deviations in current inflation from the midpoint of the RBA's inflation target. This is consistent with the presence of information rigidities, but also imperfect credibility of the inflation target.

- Consumers' inflation expectations appear more weakly anchored than professionals: disagreement among consumers about inflation expectations is an order of magnitude larger than among professional forecasters, and there is no evidence of a decline in disagreement since 1995.

- There is a strong relationship between disagreement and the mean level of inflation expectations for consumers, but not for professional forecasters. This implies that reductions in consumer inflation expectations prior to 1995 may have been associated with a decline in disagreement.

- There are persistent differences in consumer inflation expectations across demographic groups, which appear partly related to personal inflation experience. However, these differences explain only a small fraction of the overall disagreement in consumer inflation expectations.

- Consumer inflation expectations are sensitive to certain salient prices, such as past changes in petrol prices. This is inconsistent with pure sticky-information-type models of expectations formation, which assume that updating of expectations is time-dependent.

- On a methodological level, we introduce a new technique to remove noise from individual response level consumer inflation expectations data.

- We find only weak evidence that disagreement may be a useful proxy for mean forecast uncertainty. This suggests that there is not meaningful predictable time variation in inflation forecast confidence bands.

Appendix A: Extending the Model of Consumer Inflation Expectations

In Section 4.2 we presented a method for estimating the mean and standard deviation of consumer inflation expectations that is robust to bunching at round numbers and extreme values. The disproportionately large share of observations at certain round numbers, particularly 0, 5 and 10, led us to make a distinction between 'rounded' observations occurring at multiples of five (representing inflation expectations in a range around the reported value) and 'precise' observations not equal to a multiple of five in the range 0 to 10.

For simplicity, we made the assumption that rounded and precise observations are drawn from the same distribution. However, this need not be the case. Here, we extend the framework in Section 4.2 to allow for different underlying distributions of consumer inflation expectations between respondents reporting an expectation equal to a multiple of five and those not reporting an expectation equal to a multiple of five. Furthermore, we previously assumed that all inflation expectations reports of 0, 5 and 10 were rounded expectations, which introduces some imprecision into our estimates if some reports at 0, 5 and 10 represent precise estimates. We now estimate the fraction of reports that are precise and rounded, which no longer requires us to assume that all observations at 0, 5 and 10 represent rounded observations.

Formally, under this revised methodology, the likelihood that a response to the inflation expectations survey lies within category j is given by:

$$\Pr\left(\pi_i^{cat} = j\right) =$$

Case 1)   for $j \in \{1,2,3,4,7.5\}$:

$$\rho\left[\Phi\left(\frac{UB_j - \mu_p}{\sigma_p}\right) - \Phi\left(\frac{LB_j - \mu_p}{\sigma_p}\right)\right] + (1-\rho)\left[\frac{UB_j - LB_j}{150}\right]$$

Case 2)   for $j \in \{0,5,10\}$:

$$\Pr\left(\pi_i^{cat} = j\right) = \rho\left(\theta\left[\Phi\left(\frac{UB_j - \mu_p}{\sigma_p}\right) - \Phi\left(\frac{LB_j - \mu_p}{\sigma_p}\right)\right] + (1-\theta)\left[\Phi\left(\frac{UB_j - \mu_r}{\sigma_r}\right) - \Phi\left(\frac{LB_j - \mu_r}{\sigma_r}\right)\right]\right)$$
$$+ (1-\rho)\left[\frac{UB_j - LB_j}{150}\right]$$

Case 3)   for $j \in \{-15,-10,-5,15,20,25,30,35\}$:

$$\rho\left[\Phi\left(\frac{UB_j - \mu_r}{\sigma_r}\right) - \Phi\left(\frac{LB_j - \mu_r}{\sigma_r}\right)\right] + (1-\rho)\left[\frac{UB_j - LB_j}{150}\right]$$

where μ_p and σ_p are the mean and standard deviation of the distribution of precise expectations; μ_r and σ_r are the mean and standard deviation of the distribution of rounded expectations; θ is the fraction of precise expectations; $1 - \rho$ is the fraction of noisy observations; UB_j and LB_j are

the upper and lower bounds of category j, as detailed in Table 4; and Φ is the standard normal cumulative density function. We jointly estimate these parameters for each month's survey data of consumer inflation expectations by numerically maximising the log-likelihood function.

Next, we combine the estimated precise and rounded distributions to form an estimated population distribution of underlying consumer inflation expectations. Assuming independence of the precise and rounded distributions, the combined distribution is normal with mean μ and variance σ^2, where

$$\mu = \theta\mu_p + (1-\theta)\mu_r, \quad \text{and}$$

$$\sigma^2 = \theta^2\sigma_p^2 + (1-\theta)^2\sigma_r^2$$

with all parameters as defined earlier.

Figure A1 shows a time series plot of the mean and standard deviation of the combined distribution, together with the equivalent estimates from Section 4.2, using the simpler method outlined in the main text. Given the similarity of the series, we have chosen to conduct our analysis using the results from the simpler of the two methods.

Figure A1: Underlying Distribution of Expectations
Consumer survey, original versus extension
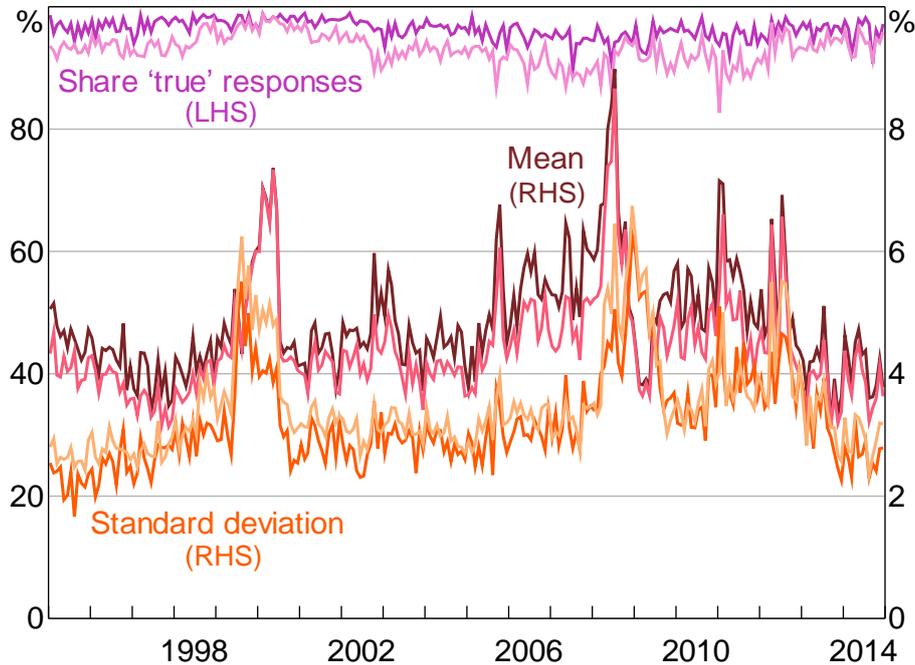
Note: The original estimates from Section 4.2 are shown in lighter colour

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