# CAUSES, CHALLENGES AND CONSEQUENCES OF THE LOW INTEREST RATE ENVIRONMENT

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## THE PAPERS

#### Paul Tucker

 'Fiscal, Monetary and Macroprudential Regimes: Incentives-Values Compatibility in Constitutional Democracies'

#### Marco del Negro

'r\*: Definition, Uses, Measurement, and Drivers'

## REVIEW OF RBA MONETARY POLICY

#### General international concerns

- ► Failure to generate inflation after the financial crisis
- Long-run secular decline in growth and real interest rates
- What are the appropriate objectives for central banks?
- What are the appropriate instruments?

#### Specific domestic concerns

- Democratic accountability
- Important to assess world's best practice
- Ensure institutional design and framework appropriate for future challenges

### REVIEW OF RBA MONETARY POLICY

### Under the Reserve Bank Act 1959

- Stability of the currency
- Maintenance of full employment
- Ensuring the economic prosperity of the welfare of the Australian people

#### Statement on the Conduct of Monetary Policy

- Documents the operational understanding of the Act between the Governor and Government
- Consumer price inflation between 2 and 3 per cent, on average, over the cycle
- Government endorses the inflation objective and emphasises the role that disciplined fiscal policy must play in achieving medium-term price stability

## TWO PAPERS: TUCKER AND DEL NEGRO

#### Constraints from institutional design

- What are central banks responsible for?
- What can central banks do?
- What can't central banks do?

Constraints from the economy

- Consequences of private sector behaviour
- Cyclical versus trend

## DEL NEGRO: DETAILS

#### Results

- State of the art reduced-form and structural modelling
- ▶ Both adduce evidence of a fall in *r*\*
- Largely a story about liquidity (+ safety)
- ▶ To a lesser degree about growth

#### Implications

- Central objective in models for policy evaluation
- Provides a gauge of the stance of monetary policy
- ▶ Twist: *r*<sup>\*\*</sup> distinction between "real" and "financial" stabilization
- Looking forward: demographics, inequality, productivity, ...

### DEL NEGRO: DETAILS II

Consider a neo-Wicksellian model with

$$x_t = E_t x_{t+1} - \sigma(i_t - E_t \pi_{t+1} - r_t^*)$$

Solving forward provides

$$x_t = -\sigma E_t \sum_{T=t}^{\infty} (i_T - \pi_{T+1} - r_T^*)$$

- Effective 'nominal space' determined by r\*
- Actual and neutral nominal rate gap determines stimulus
- At the ELB monetary policy must be more aggressive
- Generates a search for instruments. Central banks need to be seen to be doing something—to wit forward guidance and QE
- Unclear these challenges won't soon reassert themselves

## **TUCKER: DETAILS**

#### Weak claims

- Principle-agent problem
- How do we hold unelected power accountable?
- What are the general principles of delegation to experts?

### Strong claims

- How these principles translate to central banking
- Many uncontroversial: measurable objectives, clear focused mandates, provision of data consistent with transparency and accountability, avoidance of distributional judgments
- Some less so

## TUCKER: DETAILS II

### The eye of the beholder

- Alternative objectives: 'monetary Rood screen'
- Forward guidance undesirable—even though clarifying reaction function is desirable

### The myth of independence

- Central banks are complex entities with a range of responsibilities—many require explicit coordination
- Acknowledged in the discussion of financial stability: 'frictionless flow of information' with prudential authorities
- But what about fiscal policy? Tucker's over-riding concern is to not blur the distinction between monetary and fiscal policy—but inextricably linked
- Economic theory and evidence makes clear central bank instrument independence is not enough
- This is not simply a matter of restricting instruments and appropriate accounting—i.e. to avoid money financed deficits